

## Message Text

CONFIDENTIAL

PAGE 01 STATE 204797 TOSEC 100247

61

ORIGIN AF-06

INFO OCT-01 ISO-00 SS-15 NSC-05 SSO-00 NSCE-00 CCO-00 /027 R

DRAFTED BY AF/C:WLCUTLER:GJB

APPROVED BY UCG:LCJOHNSTONE (S/S)

S/S :RKUCHEL

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P 280057Z AUG 75 ZFF4

FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

C O N F I D E N T I A L STATE 204797 TOSEC 100247

E.O. 11652 GDS

TAGS: OVIP(KISSINGER, HENRY A.)UNGA US, CG

SUBJECT: BRIEFING PAPER: BILATERAL TALKS DURING UNGA:

ZAIRE-FOREIGN MINISTER MANDUNGU BULA

FOR S/S FROM JOHNSTONE - PLEASE ADD THIS BILATERAL PAPER

TO SECRETARY'S UNGA BRIEFING BOOK

1. SETTING

YOU HAVE NOT YET MET WITH BULA. HE WAS NAMED FOREIGN  
MINISTER IN JANUARY 1975. YOU MET WITH HIS PREDECESSOR,  
UMBA-DI-LUTETE, IN AUGUST LAST YEAR IN WASHINGTON.

BULA HAS BEEN THE CHIEF ARCHITECT OF MOBUTU'S  
INCREASINGLY PROMINENT THIRD WORLD IMAGE AND THE  
"RADICALIZATION" OF ZAIRE'S INTERNAL POLICIES. HE IS NO  
PARTICULAR FRIEND OF THE US AND IS BELIEVED TO HAVE HAD A  
HAND IN SOME OF THE RECENT STRAINS IN US-ZAIRIAN RELATIONS.

AS MOBUTU'S CHIEF ADVISER ON MOST MULTILATERAL AND THIRD  
WORLD ISSUES, BULA WILL HAVE CONSIDERABLE INFLUENCE OVER  
THE POSITIONS ZAIRE TAKES IN THE SPECIAL AND REGULAR UNGA  
SESSIONS. ON THE OTHER HAND, HE WAS NOT INCLUDED IN ANY  
OF THE DISCUSSIONS DURING AMBASSADOR VANCE'S TWO VISITS  
TO ZAIRE. WE THEREFORE DO NOT BELIEVE YOU SHOULD DISCUSS  
WITH BULA IN ANY DETAIL MATTERS TREATED DURING THOSE  
VISITS. WE WOULD PREFER TO CONTINUE TO HANDLE THESE  
MATTERS DIRECTLY WITH MOBUTU AND HIS CLOSEST ADVISER,  
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PAGE 02 STATE 204797 TOSEC 100247

BISENGIMANA. THE FOREIGN MINISTER DOES NOT PLAY AN

IMPORTANT ROLE IN EITHER THE ASSISTANCE OR SECURITY  
FIELDS.

BULA'S PRINCIPAL INTEREST WILL BE TO DISCUSS MAJOR  
POLITICAL AND ECONOMIC ISSUES COMING UP AT THE UN,  
THE FORTHCOMING PRODUCER-CONSUMER DIALOGUE, AND CURRENT  
US ATTITUDES TOWARD AFRICA AND IN PARTICULAR SOUTHERN  
AFRICAN ISSUES. BULA WILL PROBABLY ALSO BE INTERESTED IN  
ASSESSING THE GENERAL STATE OF US-ZAIRIAN BILATERAL  
RELATIONS FOLLOWING THE RECENT PERIOD OF STRAINS.

HE MAY ALSO RAISE ZAIRE'S REQUEST FOR EXTRADITION FROM  
THE US OF ALBERT NDELE, A FORMER GOZ OFFICIAL ACCUSED  
OF PARTICIPATING IN THE COUP PLOT AGAINST MOBUTU.

OUR OBJECTIVE IS TO SEEK ZAIRE'S UNDERSTANDING AND IF  
POSSIBLE ITS SUPPORT ON KEY UN ISSUES OF IMPORTANCE  
TO US, TO REASSURE ZAIRE OF OUR INTENTION TO CONTINUE  
TO IMPROVE BILATERAL RELATIONS AND TO ASSIST ZAIRE IN  
OVERCOMING ITS CURRENT FINANCIAL PROBLEMS, AND TO  
ENCOURAGE THE GOZ TO OBTAIN THE COOPERATION OF THE IMF  
IN GETTING ZAIRE'S FINANCIAL HOUSE IN ORDER.

## 2. ISSUES/TALKING POINTS

### A. US ATTITUDES TOWARD AFRICA.

BACKGROUND: ZAIRE HAS BEEN INCREASINGLY CRITICAL  
OF US POLICIES TOWARD AFRICA AND SOUTHERN AFRICA IN  
PARTICULAR. MOBUTU HAS PUBLICLY COMPLAINED OF OUR  
"PASSIVE" ATTITUDE TOWARD AFRICA AND THAT WE HAD HINDERED  
(E.G., BUYING RHODESIAN CHROME) RATHER THAN HELPED  
SOUTHERN AFRICAN LIBERATION. OF ALL SOUTHERN AFRICAN  
ISSUES, OF COURSE, ANGOLA REMAINS BY FAR ZAIRE'S  
GREATEST CONCERN.

### B. US-ZAIRIAN BILATERAL RELATIONS.

BACKGROUND: MOBUTU'S SUSPICIONS OF US COMPLICITY  
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PAGE 03 STATE 204797 TOSEC 100247

IN THE ALLEGED COUP PLOT HAVE NOW BEEN ELIMINATED. A  
CLOSED MILITARY TRIAL OF SOME FORTY ZAIRIANS CHARGED  
WITH COUP PLOTTING BEGAN AUGUST 20. ON AUGUST 15 WE  
RECEIVED A FORMAL REQUEST FOR THE EXTRADITION OF  
ALBERT NDELE, FORMER GOVERNOR OF THE BANK OF ZAIRE  
ACCUSED OF COMPLICITY IN THE PLOT. WHILE THIS REQUEST  
IS STILL BEING CONSIDERED BY THE JUSTICE DEPARTMENT, IN  
THE ABSENCE OF AN EXTRADITION TREATY IT SEEMS UNLIKELY

THERE WILL BE A LEGAL MEANS FOR SATISFYING ZAIRE'S REQUEST.

YOUR TALKING POINTS:

WE ARE PLEASED THAT, THROUGH QUIET DIPLOMACY IN RECENT WEEKS, WE HAVE BEEN ABLE TO CLEAR AWAY MISUNDERSTANDINGS THAT DEVELOPED BETWEEN OUR TWO COUNTRIES.

WE HOPE TO HAVE A NEW AMBASSADOR IN KINSHASA IN THE VERY NEAR FUTURE (NOTE: ZAIRE HAS HAD A CHARGE IN WASHINGTON SINCE EARLY JULY).

(IF RAISED) IN THE ABSENCE OF AN EXTRADITION TREATY THERE MAY BE NO LEGAL MEANS TO EXTRADITE MR. NDELE. THE JUSTICE DEPARTMENT IS NOW REVIEWING ZAIRE'S REQUEST, WHICH WILL OF COURSE BE GIVEN MOST CAREFUL CONSIDERATION.

C. US ASSISTANCE TO ZAIRE.

BACKGROUND: WE HAVE BEEN MOVING TOWARD IMPLEMENTING THE 60 MILLION DOLLARS BALANCE OF PAYMENTS RELIEF PACKAGE APPROVED BY THE PRESIDENT. MEANWHILE, AT OUR URGING, MOBUTU HAS AGREED IN PRINCIPLE TO ACCEPT AN IMF STABILIZATION PROGRAM, ALTHOUGH THE EXTENT AND TERMS OF IMF DISCIPLINE HE WILL ACCEPT WILL NOT BE FINALLY DETERMINED UNTIL FORMAL TALKS ARE HELD WITH THE IMF IN EARLY OCTOBER.

YOUR TALKING POINTS:

WE ARE MAKING EVERY EFFORT TO EXPEDITE OUR ASSISTANCE PACKAGE. PROGRESS TO DATE IS GOOD, ALTHOUGH SOME CONFIDENTIAL

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PAGE 04 STATE 204797 TOSEC 100247

ELEMENTS AID LOAN)WILL REQUIRE CONGRESSIONAL ACTION.

WE HAVE ENCOURAGED US AND OTHER FOREIGN INVESTORS AND CREDITORS TO RETAIN CONFIDENCE IN ZAIRE'S FUTURE AND DO WHAT THEY CAN TO HELP ZAIRE THROUGH ITS CURRENT DIFFICULTIES. THIS HAS NOT BEEN EASY. WE STRONGLY HOPE ZAIRE WILL ACCEPT SOME FORM OF IMF STABILIZATION PROGRAM AS THE BEST MEANS TO RESOLVE ITS DIFFICULTIES AND RESTORE FULLY INTERNATIONAL CONFIDENCE IN ITS FINANCIAL VIABILITY.

D. PRODUCER/CONSUMER DIALOGUE.

BACKGROUND: ZAIRE WAS ONE OF THE TEN PARTICIPANTS IN THE APRIL PREPCON IN PARIS AND WILL PLAY AN IMPORTANT ROLE IN THE NEW PREPCON AND IN THE SUBSEQUENT PRODUCER/

CONSUMER DIALOGUE. AS A KEY LDC PRODUCER OF COPPER, ZAIRE'S PRIMARY INTEREST IN THE DIALOGUE WILL BE TO FIND SOME WAY TO STABILIZE COPPER PRICES AT AN ACCEPTABLE LEVEL. WE HAVE HAD INDICATIONS THAT ZAIRE COULD BE VERY

HELPFUL TO US IN OTHER AREAS OF THE DIALOGUE IF SOMETHING COULD BE DONE ON COPPER. TO EXPLOIT THIS POSSIBILITY, UNDER SECRETARY ROBINSON HAS PROPOSED TO YOU THAT HE BE AUTHORIZED TO INVITE MOBUTU'S CHIEF ADVISER, BISENGIMANA, TO WASHINGTON IN THE THIRD WEEK OF SEPTEMBER.

YOUR TALKING POINTS (IF RAISED):

WE ARE INTERESTED IN DISCUSSING THE PROBLEMS OF COPPER. WE FEEL THAT THIS SHOULD BE IN THE CONTEXT OF A MULTINATIONAL CONSUMER/PRODUCER DIALOGUE, SUCH AS THE ONE PROPOSED FOR PARIS IN OCTOBER.

WE ARE MEANWHILE LOOKING FORWARD TO CONSULTING ON THIS AND OTHER PRODUCER/CONSUMER ISSUES WITH REPRESENTATIVES OF YOUR GOVERNMENT.  
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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, TOSEC, BRIEFING MATERIALS, DIPLOMATIC DISCUSSIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 AUG 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** RowellE0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE204797  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** WLCUTLER:GJB  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750297-0444  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t1975089/aaaaahcu.tel  
**Line Count:** 192  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** RowellE0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 21 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <21 MAY 2003 by ShawDG>; APPROVED <08 OCT 2003 by RowellE0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BRIEFING PAPER: BILATERAL TALKS DURING UNGA: ZAIRE-FOREIGN MINISTER MANDUNGU BULA  
**TAGS:** PFOR, KS, CG, UNGA, (KISSINGER, HENRY A), (BULA, MANDUNGU)  
**To:** SECRETARY  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006